Public and Private Debt in 1950

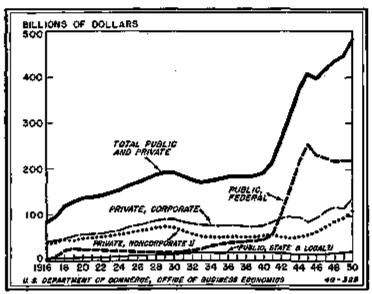
THE rise in total public and private debt during 1950 was \$38 billion—an amount far exceeding net additions to debt outstanding in any former peacetime or mobilization year. Unlike most other years in the past two decades, however, the expansion was almost wholly confined to the private debt category. Total net private debt amounted to \$245 billion on December 31, 1950, \$36 billion (or 17 percent) above net outstandings at the end of 1949. There was little change in the Federal Government debt position during the year, but a continuing addition was made to the outstanding obligations of State and local governments. As a result of the large increase in private debt, the proportion of total net debt represented by public obligations had declined to 49 percent at the end of 1950. (This proportion may be compared to the 65 percent reached during the war.)

The magnitude of the rise in private indebtedness during 1950 may be compared to changes in other measures of economic activity. The gross national product advanced from \$257 billion in 1949 to \$283 billion in 1950. More significantly, a comparison between the fourth quarters of 1949 and 1950 shows a rise of about one-fifth. Disposable personal income, plus retained corporate earnings in the fourth quarter of 1950 had expanded 20 percent above the fourth quarter of 1949 level of \$194 billion (annual rates).

In order to assess properly the significance of changes in the debt structure, complete balance sheet data would be necessary. However, the rapid growth in private indebtedness during 1950 may be viewed in connection with partial

NOTE.—HE. BONKELL AND MR. TORNER ARE MEMBERS OF THE NATIONAL INCOME INVISION, OFFICE OF MUSICIPES ECONOMICS.

Net Public and Private Debt, by Major Components, End of Calendar Year



Data represent individual and pencerporate private dabt.
 Data are for June 30 of each year.

indications of other balance sheet changes such as the year's growth of \$8 billion in liquid assets (cash, checking and savings deposits, and U. S. Government securities). Also, individuals and business made gross acquisitions of almost \$50 billion in new homes, plant and equipment, and additional business inventories.

The computed average interest rate on gross public and private debt remained stable from 1949 to 1950. A long-run comparison worth noting is that despite a debt aggregate more than 2½ times as great as in 1929, total interest payments are only one-fifth larger. Computed average interest rates on both public and private debt have been roughly halved since 1929.

Corporate liabilities lead expansion

Among the major components of private debt, the largest increase—both absolute and relative—occurred in corporate short-term liabilities. The rise in urban mortgage credit accelerated, while expansions of varying degree were recorded in other categories of private debt. An apparent exception in the case of farm production credit is explained by the lessened need for Commodity Credit Corporation price support loan activity during 1950 as a result of rising farm prices.

Federal debt rise delayed

The upturn in Federal Government net debt, initiated in 1949, was held to a negligible amount during 1950 and even reversed in the first six months of this year because of larger-than-expected revenues and the lag in actual defense expenditures. At the end of December 1950 Federal net debt amounted to \$219 billion; by the end of last June, a reduction of roughly \$3 billion had been accomplished. In the absence of adequate new revenue legislation, however, steadily increasing defense expenditures will necessitate deficit financing and additions to the public debt during the coming year.

State and local government debt up

The increase of over \$2 billion in the net indebtedness of State and local governments was about evenly divided between the two government levels. The year's increase in State government debt can be traced to deficit operations reported by 40 States in 1950. This condition is primarily a reflection of increased commitments to local governments, large-scale highway and institutional construction, pay raises, higher material costs, and expanded public welfare assistance programs.

However, pressure of increased costs fell more heavily on the local levels of government where limited taxing authority handicapped the search for new sources of revenue. Consequently, local governments have pressed for increased Stateaid and enabling legislation which would expand their taxing powers. As a result of State response to local problems, the debt increase for States in fiscal year 1950 amounted to 35 percent, while only a 7 percent expansion was reported by local governments. Within the local government level,

Source of data: U. S. Department of Countierro, Office of Justices Remondes, based upon data from various governates and private agolicies.

Tables I and 2.—Public and Private Debt (Net and Gross), End of Colendar Year, 1945-50 '

					[B.	lions of dol										
End of year			Public		Private											
	Public and	ما		State and local	Total		Corporate			ludivide	zel and nonco	rporate				
	private, foud		Federal			Total	Long-term	m		Mortgogo		Noom	octgege			
								SARPUNIS	Total	Гетри	Nonform ?	Farm ⁴	Northern			
Tubic 1.—Net Public and Private Debt																
1945	398. 8 419. 5 436. 3	288, 5 243, 3 287, 7 232, 7 236, 7 239, 1	253.7 229.7 223.3 216.5 218.0 218.7	13. 7 12. 6 14. 4 16. 2 18. 1 90. 4	140. 8 155. 6 181. 8 202. 6 209. 9 244. 9	95. 2 93. 5 108. 9 117. 7 135. 0	38. 3 41. 3 40. 1 52. 4 55. 4	47.0 52.2 52.8 63.3 69.3 70.8	65.6 62.0 72.0 84.8 94.9	4.7 4.8 4.9 5.4 5.8	27. 9 33. 6 40. 1 46. 0 61. 0	2.6 2.6 3.6 5.5 5.1	20. 8 20. 0 24 4 27. 7 30. 5 30. 0			
				Te	ble 2.—Grass	Public and	Private Det	pl			^					
1945		309. 2 288. 1 294. 6 274. 7 287. 0 200. 0	202.6 272.1 289 8 258.0 268.1 268.4	16.0 15.9 10.8 18.9 20.9 24.0	165.0 171.3 201.1 223.5 329.7 363.7	99. 6 109. 3 198. 2 138. 7 138. 5 188. 8	40. 3 48. 4 55. 0 62. 8 60. 4 60. 9	64. 2 60. 9 73. 2 76. 0 60. 1 88. 0	50. 0 02.0 72. 9 84. 8 94. 2 200. 9	4.7 4.8 5.1 5.4 5.8	27. 9 33. 6 40. 1 66. 0 61. 0	26 28 35 54 83	90.5 90.0 24.4 27.7 30.5 36.9			

1 Data for State and local governments are for Jupe 30 of each year. Components will not necessarily add to totals because of rounding.

3 Data are for neneroperate between only. (See table 6.)

5 Component form debt controlled for productive purposes and owed to institutional londers (includes C. O. O. loons.)

the most marked rise occurred in the debt of school districts. reflecting primarily the construction of new facilities to provide for the increasing population in the school-age groups.

Corporate debt increase accompanies business expansion

At the end of 1950, total corporate net debt amounted to \$135 billion, \$20 billion more than a year earlier. Of this increase, about \$3 billion represented the net addition to long-term debt—a moderate expansion, considering the huge volume of new investment in plant and equipment during the year.

The remainder of the year's increase in net corporate debt— \$17 billion—represented expanded trade payables, short-term bank loans, Federal income tax liability, and miscellaneous liability and accounts. Roughly onethird of the expansion was due to larger Federal income tax liabilities, occasioned not only by rising profits but also by higher tax rates and the excess profits tax imposed in the second half of the year. Another important factor was the growth in trade payables and inventory loans from banks accompanying the addition of \$7% billion to corporate inventory holdings.

Comprises dobt incurred for commercial (nonform), financial and consumer purposes, judicing dobt owed by fermors for financial and consumer purposes.

Sources: U. S. Department of Agriculture, Bureau of Agricultural Economies; U. S. Department of Commerce, Hurcay of the Concus and Office of Business Economies,

Despite the magnitude of corporate indebtedness at the end of 1950, aggregate indications point to a favorable financial condition. Corporate holdings of liquid assets are the highest on record, net working capital position is still improving, and the sustained volume of corporate profits after taxes has been sufficient to maintain a satisfactory dividend record and finance a substantial portion of investment and working capital requirements. Also, it is expected that any private financing difficulties in connection with the progressing defense program will be alleviated by direct or indirect Government assistance.

Nonfarm mortgage debt climbs steeply

A \$10 billion expansion, almost twice the 1949 increase, took place in the residential and commercial real estate mortgage field during 1950. The spectacular \$21 billion outlay for new private construction in 1950 was the culmina-tion of a building boom made possible by the availability of materials, high incomes, large holdings of liquid assets, and exceptionally easy credit terms. Measures by the Federal Government to restrain inflationary pressures and reduce the volume of nonessential construction have affected real estate credit in 1951.

Table 8.—Gross and Not Federal Government Dubt, End of Colendar Year, 1945–50 [Millions of dollars]

	Green debt								Duplicating debt							
End of your	Federal Govern- ment and Foderal agency, total							Federal (Federal Gavera-	Federal agency securities			es I	Foderat		
		Total		Interest boaring Non-			Federal agency 7	*	ment securities held by Federal		Eskl by	Hobt in Federal	Hold by	Оотосп	Federal Govern- ment	Foderal agancy
			Total	Public istues	Special Issues	interest bearing 1		agoney, total	agoneles and treet fonds	T(rin)	V. S. Transury	4	Folloral agoncies	agency, total		
1946. 1947. 1947. 1948. 1940. 1950. 1961 (Fune 30)	292, 600 272, 147 290, 768 257, 004 260, 007 260, 426	275, 114 259, 149 256, 900 251, 800 257, 130 250, 708 255, 222	275, 043 257, 040 254, 205 250, 580 256, 019 254, 233 252, 852	255, 693 233, 044 275, 290 218, 800 221, 128 230, 570 218, 190	90,000 24,685 28,955 31,714 33,896 38,707 34,058	2, 421 1, 800 2, 605 2, 230 2, 111 2, 425 2, 370	14, 485 12, 998 12, 863 4, 194 8, 837 9, 707	30, 887 42, 308 40, 435 41, 610 47, 483 47, 733	27,041 30,013 34,882 37,317 38,340 38,197 40,068	12,814 11,485 12,083 4,103 8,137 8,510	11, 776 10, 603 11, 840 8, 968 7, 304 8, 450 0, 007	3333333	1, 041 702 243 240 833 40	252, 742 224, 740 223, 318 214, 484 218, 584 218, 702	251, 072 229, 236 222, 548 215, 483 217, 784 217, 511 214, 264	1, 647 1, 513 779 1, 001 800 1, 161

Includes matured debt on which interest has ceased.

Bonds, deboutures, and notes payable, including securities held by the U.S. Treasury.

Bonds, debentures, and notes payable.

Less than \$500,000.
 Not available.

Source: U. S. Trensury Department.

Table 4.—Gross and Not State and Local Government Debt. June 30, 1945-50

IMillions of dollarsi

	[continued of the continued of the conti																		
End of fiscal year	Gross dobi								Dupikating dobi i							Net debt			
	State and local, total				Local			State And Booml, Lotel	State			Local			Btate				
		State	Tole)	County	City and town- ship	Behoot dis- triet	Special dis- triot		Total	Sinkjog funds	Treat, etc., funds	Total	Sinking funds	Trest, ote., funds	nod logal, total	Stato :	Local		
1045 (1046 1147 1147 1040 1040		2, 425 2, 365 2, 978 3, 722 4, 034 5, 323	14, 104 13, 504 13, 847 14, 985 16, 851 18, 324	1,545 1,417 1,481 1,408 1,603 1,648	6, 599 8, 207 8, 278 9, 136 9, 606 10, 444	1, 303 1, 283 1, 356 1, 580 2, 147 2, 710	1 657 1 657 1 728 1 728 1 728 1 736 1 74 1 75 1 75 1 75 1 75 1 75 1 75 1 75 1 75	2, 804 2, 349 2, 428 2, 470 2, 726 8, 200	1, 046 754 904 851 970 1, 190	175 242 244 264 151 260	871 023 030 037 879 940	1, 813 1, 595 1, 624 1, 626 1, 758 2, 670	900 800 800 847 868 985	638 726 744 778 896 1, 045	13, 726 13, 573 14, 397 16, 226 18, 149 20, 387	1, 270 1, 604 2, 174 2, 871 2, 064 4, 189	12, 344 11, 900 12, 223 13, 865 15, 005 16, 254		

Includes State loans to local units.
 Comprises State and local government securities held by State and local governments.

Source: U. S. Department of Commerce, Bureau of the Consus and Office of Business Rectionics.

Table 5.—Gross and Net Corporate Debt, End of Calendar Year, 1945-50

(Millions of deliars)

						Interiorie o									
	·— —	AI	l cocporati			Railway carpora jinks					Numraliway corporations				
End of year			Short-term 1			-		Short-term 1			-		Short-term I		
	Total [Long.	Total	Notes and secounts payable	Other	Total	Long- lerm	Total	Notes and accounts payable	Other	Total	Long- teem	Total	Notes and accounts payable	Other
		Gross Corporato Dobe													
1946	138, 738	45,321 46,435 54,088 02,806 86,272 00,915	54, 202 50, 887 73, 100 74, 930 69, 122 88, 946	25, 718 81, 007 87, 676 80, 340 35, 033 44, 505	25, 684 25, 190 36, 493 36, 581 25, 469 41, 440	15, 411 13, 714 14, 173 18, 196 13, 710 13, 927	11, 674 10, 877 11, 160 11, 194 11, 244 14, 683	3, 637 5, 637 3, 605 2, 871 2, 460 3, 045	881 790 904 872 709 913	2,050 2,038 2,100 1,900 2,687 2,131	84, 112 95, 679 113, 984 124, 743 121, 764 164, 933	23, 447 87, 558 42, 819 51, 684 56, 128 61, 43 9	60,006 68,020 70,165 73,049 60,630 85,901	8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8	25, 826 27, 162 33, 393 34, 563 21, 772 42, 369
	Duplicating Corporate Dob!														
1945	1 10,276	0,980 7,082 8,003 10,382 10,000 21,741	7, 233 8, 603 10, 373 10, 663 0, 837 12, 181	4, 204 5, 200 6, 247 6, 636 6, 919 7, 394	2, 065 3, 400 4, 320 4, 118 3, 018 4, 787	1, 485 507 1, 489 1, 494 1, 494 1, 629	1, 098 407 1, 172 1, 295 1, 224 1, 328	358 340 827 291 202 296	124 111 125 121 107 127	202 229 201 170 186 188	12,740 14,847 17,770 19,479 19,300 22,200	5, 200 0, 625 7, 730 9, 117 9, 725 10, 413	0, 840 8, 322 10, 040 10, 302 0, 670 11, 886	4, 140 6, 145 0, 131 0, 414 4, 813 7, 207	2,700 8,177 3,925 3,948 3,703 4,619
	Nel Corperate Dabi														
1948	117,763	38, 322 41, 343 40, 166 62, 450 65, 423 68, 174	46, 970 52, 193 63, 796 65, 277 56, 265 76, 764	23,454 20,411 31,429 32,814 29,714 37,111	25, 516 25, 754 31, 267 32, 453 20, 551 20, 653	18, 925 12, 907 12, 674 12, 460 12, 224 12, 304	10, 778 10, 410 9, 907 9, 019 18, 030 9, 555	3, 161 2, 407 2, 697 2, 590 2, 204 2, 740	787 688 778 751 002 780	2, 304 1, 909 1, 809 1, 842 1, 903	71, 300 80, 031 80, 218 105, 214 102, 444 122, 634	27, 547 20, 623 36, 638 42, 667 45, 403 46, 619	43, 519 49, 095 80, 119 62, 687 67, 041 74, 044	20, 097 25, 728 30, 061 32, 008 20, 062 36, 325	23, 122 23, 975 26, 468 20, 034 28, 900 87, 690

¹ Long-term debt is defined as having an original maturity of 1 year or more from date of lease; short-term debt as having an original maturity of less than 1 year.

Life insurance companies were the greatest single source of funds in 1950—expanding mortgage portfolios by \$3 billion. Mutual and commercial banks together added \$3.5 billion to their holdings, while savings and loan associations, the largest single holders of 1-4 family residential mortgages, increased their investments by \$2.1 billion.

Farm debt continues upward

The postwar farm mortgage debt increase continued through 1950 at an accelerating pace; the 8 percent expansion during the year raised the total outstanding to \$5.8 billion. Factors in the farm mortgage market in 1950 were increased turnover (indicated by an upturn in the volume of farm sales and mortgage recordings) and higher prices for farm land. An important limitation in new debt formation is the strong income and liquid asset position of farmers—approximately 40 percent of farm sales in 1950 were on an all-cash basis. Forced mortgage liquidation by forcelesure or involuntary sales remained at a low level.

A total of \$6.1 billion in production loan credit was outstanding against farmers at the close of 1950, reflecting a Sources: U. S. Treasury Department, Bureau of Internal Revenue; Interstate Commerce Commission; U. S. Department of Commerce, Office of Business Economics.

5 percent decline from the previous year. Excluding Commodity Credit Corporation loans and guarantees, the remainder represents the credit extended to farmers and cooperatives by commercial banks and farm credit agencies. These outstandings advanced from \$4½ billion at the close of 1949 to over \$5 billion in 1950, rising 16 percent.

Commodity Credit Corporation loans and guarantees are not debt in the usual sense, since the loans are nonrecourse in form and arise in connection with price-support activity by the Government. Price-support loans outstanding dropped \$1 billion during 1950, reflecting higher prices for farm products.

The Bureau of Agricultural Economics estimates that farm consumer indebtedness totaled about \$2½ billion at the close of 1950 (such credit is included in the consumer debt category in this study). Short-term debt for both consumption and production purposes climbed noticeably as farmers made larger use of credit in financing such working capital assets and durable goods as machinery and equipment, motor vehicles, building materials, livestock, and home furnishings and equipment,

Noncorporate commercial debt shows marked gain

In the noncorporate, nonfarm sector, commercial debt rose 27 percent above the 1949 level in registering a \$2 billion gain. This series (table 7) represents bank commercial and industrial loans to noncorporate businesses, overdrafts, and loans to institutional borrowers. (Trade payables carried on the books of noncorporate business firms are not included because of the lack of basic data.)

Generally speaking, noncorporate businesses use short-term borrowings primarily to finance working capital requirements. In this regard it is interesting to note that a \$1.6 billion debt addition was accompanied by a \$2.7 billion expansion in inventory book value. Institutional borrowers (building and loan associations, credit unions, clubs, churches, etc.) also made sizable additions to their short-term debt in 1950.

Security loans rise

Loans to purchase or carry securities mounted rapidly during 1950, reaching \$4.2 billion at the end of the year (an increase of 20 percent). This rise in security loans outstanding can be attributed to buoyant market conditions and the low margin requirements in force during most of 1949 and all of 1950. While the expansion during 1950 was quite rapid, the total at the end of the year was still only about half of the level reached in 1945.

Loans by banks on stock collateral and extension of credit by brokers and dealers are controlled by the Board of Governors of the Federal Reserve System under regulations U and T. As part of a flexible credit control program, the Board of Governors raised margin requirements to 100 percent in January 1946, in order to curb speculative activity in the face of postwar inflationary tendencies. In the ensuing year outstanding Ioans were cut in half. As inflationary pressures abated, margin requirements were dropped to 75 percent in 1947 and lowered to 50 percent in 1949. Early this year and in line with a more stringent credit policy, the Board reimposed the 75 percent requirement.

Policy loans of life insurance companies increased during 1950, bringing total loans at \$2.4 billion up 24 percent from the \$1.9 billion outstanding at the beginning of the postwar period. This expansion has been attributed to increased policy ownership and larger accumulated loan values, rather than to any significant increase in distress borrowing. Larger repayments of old loans have of course been an offsetting factor. New policy loans in 1950 totaling \$518 million were substantially offset by repayments and maturity retirements of \$344 million.

Consumer credit continues upward

Expanding for the seventh successive year, consumer credit reached \$20 billion in 1950, registering a 20 percent gain over the previous year. The \$3% billion added to consumer debt during 1950 was the largest absolute gain ever recorded. Installment credit increased 24 percent during the year, while the remaining forms of consumer credit advanced 12 percent.

Federal Reserve Board control of consumer installment credit was reinitiated in September 1950 and stricter terms announced a month later (Regulation W). The purpose of the regulation was to assist in the moderation of inflationary pressures and the proper allocation of production in a mobilization period. In terms of ability to pay, there is little doubt that consumers in the aggregate are well able to carry their current obligations. The present level of consumer credit outstanding is about one-tenth of disposable personal

Table 6.—Nonfarm Mortgage Debt by Borrowing and Lending Groups, by Type of Property, End of Calendar Year, 1945-50 ! [Millions of dollars]

	Residential and comportal			1-4 family residential								Multifamily residential and semmerated					
Rad of year	Total	Corpo- rate bac- rowers 1	Noncorporate borrow-	Total	Savings and loon associa- tions	Life in- surence corriers	Metael taylogi baskt	Com- mercial banks	H.O.L.C.	Indi- viduals and others	Total	Life in- surance carriers	Mutuol savings banks	Com- mercial banks	Indi- viduals and others		
1045	31,084 27,074 45,248 52,419 58,379 68,518	2,630 4,629 5,135 5,947 0,516 7,462	27, 864 23, 562 60, 113 46, 572 61, 964 01, 066	19, 053 24, 452 29, 880 35, 131 39, 108 40, 041	5, 376 7, 140 8, 656 10, 305 14, 616 12, 725	2, 258 2, 570 3, 459 4, 925 6, 070 8, 392	1,894 2,033 2,237 2,742 3,190 3,850	2,878 4,673 6,292 7,380 7,941 9,464	852 624 484 209 231	6,400 7,500 8,580 9,410 10,100 11,500	12,031 13,522 15,308 17,288 19,271 21,677	3,002 3,700 4,321 4,918 6,796 0,378	2,300 2,300 2,401 3,031 3,479 4,300	1, 378 1, 960 2, 331 2, 639 2, 795 3, 231	4,745 5,373 0,124 0,700 7,200 7,000		

I The data represent avertage loose on commercial and residential property, and exclude real estate mertage boards. Multilitually and commercial property mertages ewed by corporations and hald by other nonlinearial corporations are also excluded. If The corporate facety appropriate debt total is included in the total corporate long-term debt outsianding, table 6.

Sources: Federal Savings and Loan Insurance Corporation; U. S. Department of Commerce, Office of Business Economics.

Table 7.—Individual and Noncorporate Debt, End of Calcuder Year, 1945-50

[Millipha of double]														
End of yeer	Farm and nonferin total		Fêrjo		Nakistra									
			_	Facto pro- duction loans?	Total non- faces	Nonfarm mortgage				Other				
		Total form	Ferm mort- cage			Total	1-4 (emily	Multi- lamily and containedal	Total	Commer- cial (non- farial)	Financial?	Consumer		
1945	55, 502 61, 905 72, 891 84, 891 91, 205 160, 641	7, 172 7, 632 8, 428 10, 613 11, 866 11, 977	4, 693 4, 777 4, 693 5, 106 5, 497 6, 628	2, 480 2,765 8,646 6,606 6,440	460 460 460 460 460 460 460 460 460 460	27, 854 53, 352 40, 113 41, 672 51, 854 61, 042	18, 070 22, 220 28, 381 31, 321 37, 113 44, 894	8, 184 10, 323 11, 723 13, 196 14, 711 16, 472	20, 476 20, 911 24, 550 27, 656 30, 480 36, 808	4, 437 6, 273 7, 406 8, 067 7, 632 8, 677	10, 412 8, 901 4, 885 8, 203 6, 045 7, 194	6, 627 8, 677 11, 645 14, 649 16, 649 24, 697		

I holudes regular mortgages, purchase-money mortgages, and sales contracts.

I holudes agricultural loans to farmers and farmers' cooperatives by institutional lenders; farmers' dapardal and consumer dabt is included under the "northern" categories.

Comprises their word to banks for purchasing or carrying securities, customers' dabt to brokers, and debt oved to life insurance companies by policyholders.

Sources: U. S. Department of Agriculture, Bureau of Agricultural Economics; Board of Coveners of the Federal Reserve System; U. S. Department of Commerce, Office of Business Economics.

income (personal income after income taxes and other payments to Government), and one-eighth of personal holdings of liquid assets.

TECHNICAL NOTE

The concepts employed in this study were fully discussed in the article published in the October 1960 issue of the Burvey, page 13. The adjustments for duplication are self-explanatory in tables 3 and 4; duplicating corporate debt (table 5) is rounded to debt eved to other members of an affiliated system. The reader is also referred to the same source for costimates for years prior to 1945.

Bestmates for 1946 through 1948 as published in the October 1956 fesue have been revised in the present at the bestme of revisions in the Federal Savings and Lean Insurance Corporation series for movings diet on 1-4 family nonform homes and in the Federal Reserve Bornston Series for consumer credit autstanding. Nutlier of since revisions, which run tack to fixed in each instance, have been incorporated in the present series prior to the year 1945. In the case of the F. S. L. J. C. revision, become the debt components in makes and 24 maglights; in the case of the F. S. B. revision, only a matter of describing in table 7 is involved (abusing payment bones of over \$3,000 by components) hands along been excluded from consumer credit and commercial date). Other revisions for recent yours have resulted from the incorporation of additional basic date.

The Business Situation

(Continued from p. 12)

overall deficit of the ERP countries with the United States from rising as fast as the increased requirements would

otherwise suggest.

A geographic breakdown of these developments discloses that while a large part of the additional dollar requirements are originating in the United Kingdom, the increased dollar expenditures by the United States are more likely to benefit

the European continent.

Government aid to Europe, other than military, increased slightly from the preceding quarter. The second quarter disbursements of \$600 million were at a considerably higher rate, however, than the amounts likely to be disbursed during the current year from unexpended (but allocated) funds from previous years' appropriations and the new appropriations authorized by the House and Senate. Consequently, the aid disbursements are likely to decline soon below the second quarter rate of the deficit on goods and services other than military of nearly \$2 billion.

Thus, new adjustments in the transactions between Europe and the United States will be required as economic aid is reduced, and alternative means of securing goods are

developed.

Increased outflow of capital finances Canadian deficit

The rising surplus on goods and services with Canada was financed largely by an increased outflow of private United States capital. Most of this increase consisted of loans and was induced by credit restrictions and the resulting rising interest rates in Canada, which led borrowers in that country to look to the United States for funds. Since these credit restrictions can also be expected to reduce the demand for imports from the United States, the Canadian deficit can be expected to decline and the form of financing which was available during the second quarter may not have to be relied upon in the future.

Large military purchases by Canada in the United States, unless they are offset by similar purchases by the United States in Canada, may prevent this favorable development.

Latin American deficit less basic

The Latin American deficit, aside from that part which is caused by the lower imports of coffee during the second quarter, does not appear to be so basic as that of Europe. Latin America has been a major beneficiary of the large rise in demand for, and prices of, raw materials and foodstuffs in the past year, and even the price declines during the last months are unlikely to affect the total dollar earnings of these countries. The rise in United States exports, particularly to countries which recently relaxed exchange restrictions, may continue so long as the goods are available here or until such higher exports again induce exchange stringencies. It is not impossible, however, that even in some of these countries inventories of imported goods will accumulate before a

tightening of exchange restrictions becomes necessary, thus inducing a "normal," or market, decline in the demand for imports from the United States.

Sterling area may have small deficit

It appears that all the expected changes in exports, imports and Government aid will result in a decline of the surplus on goods, services, and unilateral transfers of the sterling area with the United States, which amounted to \$1 billion at an annual rate during the first half of 1951, or may even create a small deficit. Additional dellar requirements arising from purchases in Canada, Cuba, and other dellar countries and from purchases of oil produced abroad by American companies will accentuate these changes in the

dollar account of the sterling areas.

As in the previous experiences with rising disequilibrium in the dollar transactions of the sterling area, the known transactions directly with the United States do not altogether explain the intensity of the development. Quite regularly at such occasions the unaccounted-for payments by the sterling area rise rapidly. From the first to the second quarter of 1951, these transactions by the sterling area rose from net dollar receipts of about \$156 million to net payments of \$223 million. This compares with a net increase in the errors and omissions in the United States balance of payments with all countries by only \$60 million. A large part of this shift in the unexplained transactions of the sterling area may be due to the decline in United States purchases of wool, rubber, and tin from the first to the second quarter, which are not reflected in the actual import figures since the latter lag several months behind the purchases.

Another part may reflect hidden capital movements, although there do not appear to have been any particular reasons during that period for major shifts of capital to the

United States.

More likely, however, are increased dollar payments against sterling to other countries which—as happened in 1947—required increased dollar resources to facilitate larger purchases in this country as long as the opportunity for such purchases was favorable. If this is the case, it would indicate again the sensitivity of the British dollar reserves to developments of the balance of payments in the rest of the world—not only the sterling area—resulting from the large liquid sterling assets held by countries outside the sterling area as monetary reserves and commercial working balances.

Unlike in 1947 and 1949, when the change in the balance of payments of the sterling area with the United States reflected a substantial increase in the deficit of the sterling area, the change is now from a large surplus to a position not far from balance. Furthermore, rising supply stringencies in the United States may again reduce exports to the sterling area countries and curtail the demand for dollars by other countries. In fact, the continued high imports by the United States coupled with a rising scarcity of goods available for commercial exports may create in the not too far distant future a new surplus in the balance of payments of foreign countries with the United States, enabling them again to build up their gold and dollar reserves.